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# Yaquina Head Outstanding Natural Area

## Management Plan

### Decision



**U.S. DEPARTMENT OF THE INTERIOR**  
**Bureau of Land Management**



QC  
76.5  
.07  
Y378  
1983

alem District Office  
17 Fabry Road SE  
O. Box 3227  
alem, Oregon 97302







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1983

## Decision

My recommendation is to adopt the Proposed Action of the environmental assessment for the Yaquina Head Outstanding Natural Area with the following modifications:

- Public vehicular access to the tip of the headland will be continued and a centralized parking area will be developed near the present turnaround loop. Additional parking space will be provided at several turnouts located along Ocean Drive.
- Ocean Drive will be widened and paved to accommodate two-way traffic.
- Walking and hiking will be limited to a developed foot-trail system and access roads.
- Hang gliding activities will be restricted to historically-used sites located east of the ridge forming the western wall of the upper quarry area. North of Ocean Drive, hang gliding activity will not be regulated and use may continue throughout the year. South of Ocean Drive, hang gliding will be regulated annually during the critical portion of the sea bird nesting period.
- A central visitor facility will be developed at the tip of the headland adjacent to the centralized parking area.
- Picnic units will not be developed anywhere within area boundaries and recreation facilities will not be developed in the lower quarry area.
- A manager's quarters will not be developed within area boundaries.
- The State-owned parcel of land within area boundaries will be acquired.

Signed: Arthur L. Bunn

Dated: DEC 27 1983

Area Manager, Yamhill Resource Area

I approve this recommendation and hereby declare that the Decision is effective December 31, 1983.

Any person adversely affected by a specific action presented herein may appeal the Decision pursuant to 43 CFR 4.400.

Signed: Joseph D. ...  
District Manager, Salem

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# I. Introduction

## A. Public Law 96-199

The Yaquina Head Outstanding Natural Area (YHONA) was established by Public Law 96-199 on March 5, 1980. Section 119 of this Act, summarized in Figure 1, specifically covers the Yaquina Head legislation (see Appendix A for a complete text of Section 119, Public Law 96-199).

## B. Purpose and Need

The Decision is needed to fulfill the specific administrative mandates set forth in Public Law 96-199 and to serve as the basis for managing the natural, scenic, historic and recreation resources of the YHONA.

## C. Background

### 1. Historical Perspective

The present-day resource and management situation on Yaquina Head has taken slightly more than 100 years to evolve. The major historical events and actions which have most influenced the management, development and use of Yaquina Head during this period are summarized in Figure 2.

### 2. Location

Yaquina Head is located on the extreme western edge of the Coast Range Physiographic Province in Lincoln County along the central portion of the Oregon Coast. The YHONA boundaries lie completely within Sections 29 and 30, T. 10 S., R. 11 W., Willamette Meridian. Newport, with a population of nearly 8,000, is the largest city in Lincoln County and lies approximately 3 miles to the south. Also located near Yaquina Head are the incorporated communities of Agate Beach and Beverly Beach. The location and vicinity maps shown in Figure 3 illustrate where the YHONA is situated in relation to the State and the central coast and Willamette Valley region.

### 3. Access

The main transportation route to the YHONA is U.S. Highway 101, a major north-south highway extending along the Pacific Coast. During the summer months, this highway carries large numbers of tourists because of its proximity to the Pacific Ocean. Vehicular access to the tip of the headland is provided solely by County Road No. 39 (commonly called Ocean Drive), a gravel road for the most part, which extends for approximately one mile from its junction with U.S. Highway 101 westward to the turnaround area near the light station complex. The junction of U.S. Highway 101 and U.S. Highway 20 in the City of Newport (3 miles south of Ocean Drive) and the junction of U.S. Highway 101 and Oregon State Highway 18 near Lincoln City (27 miles north of Ocean Drive) provide points of access for east-west travel to the Willamette Valley.



Figure 1. Summary of Section 119, Public Law 96-199,  
Covering Yaquina Head Legislation

1. It establishes the YHONA to protect unique scenic, scientific, educational and recreational values.

2. It charges the Secretary of the Interior to administer the YHONA according to the laws and regulations applicable to the public lands in such a manner as will best provide for:

a. the conservation and development of the scenic, natural and historic values of the area;

b. the continued use of the area for purposes of education, scientific study and public recreation which do not substantially impair the purposes for which the area is established and;

c. the protection of the wildlife habitat of the area.

3. It directs the Secretary to develop a management plan for the area which is consistent with the Act and accomplishes its purpose.

4. It authorizes the Secretary to issue permits or to contract for the quarrying of materials from the area in a manner consistent with the management plan.

5. It restores to the status of public lands 18.1 acres reserved for lighthouse purposes in 1866.

6. It withdraws all acreage restored to the status of public lands from settlement, sale, location, or entry under the public land and mineral laws.

7. It directs the Secretary to acquire, within a 2-year period, all or any part of the non-Federal lands and waters within established boundaries of the area by purchase, exchange, donation or condemnation, except that State-owned lands shall not be acquired by purchase or condemnation.

8. It specifies that any lands or interests acquired by the Secretary shall become public lands and, upon acquisition, are automatically withdrawn from settlement, sale, location or entry under the public land and mineral laws.

9. It authorizes the Secretary to conduct a study related to wind energy research and to issue permits for the installation and field testing of an experimental wind turbine generating system if wind energy research activity will not substantially impair those values for which the area is established.

10. It directs the Secretary to develop and administer a program for the reclamation and restoration of all lands affected by quarrying operations.

11. It specifies that any revenues received by the United States in connection with quarrying operations shall be used as needed for quarry reclamation and restoration.

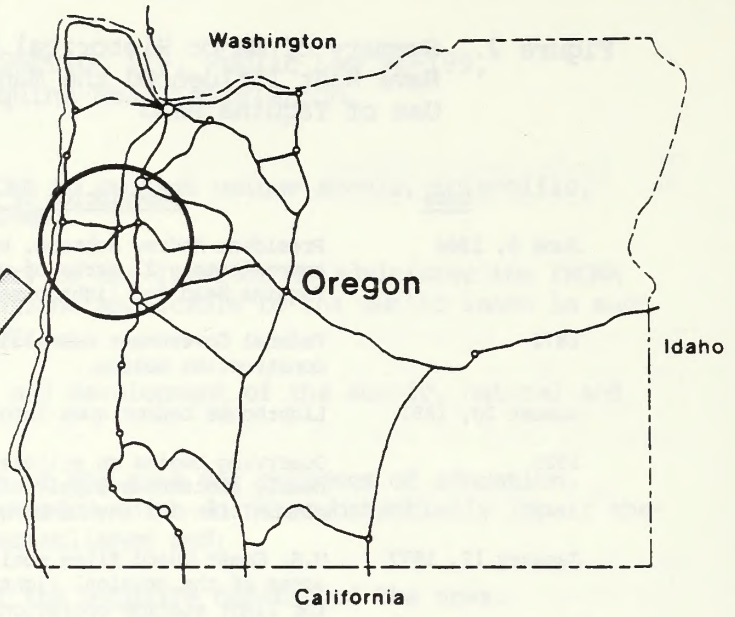
12. It authorizes funds to be appropriated to carry out the provisions of the Act.



Figure 2. Summary of Major Historical Events and Actions Which Have Most Influenced the Management, Development and Use of Yaquina Head

<u>Date</u>	<u>Description of Event or Action</u>
June 8, 1866	President Andrew Johnson, by Executive Order, reserves approximately 23 acres of public land at the tip of Yaquina Head for lighthouse purposes.
1872	Federal Government commissions the light station, and construction begins.
August 20, 1893	Lighthouse beacon goes into operation.
1925	Quarrying begins on privately-owned lands, initiating a nearly continuous supply of rock material to local communities and the Lincoln County area.
January 17, 1977	U.S. Coast Guard files notice of intent to relinquish 18.1 acres of the original lighthouse reserve no longer needed for light station operation (upon revocation, jurisdictional responsibility would pass to BLM).
May 24, 1977	Oregon's Land Conservation and Development Commission, following public testimony, recommends to the State's 59th Legislative Assembly that Yaquina Head be designated an Area of Critical State Concern with full protection.
May 24, 1977	BLM invites public to participate in determining appropriate uses for lighthouse reserve lands to be relinquished by the U.S. Coast Guard.
January 9, 1978	Oregon's Governor creates a Yaquina Head Advisory Committee to find a fair and equitable method of preserving and protecting the headland.
October 11, 1978	Public Law 95-450 incorporates the Oregon Islands National Wildlife Refuge, of which the islands just off the tip of Yaquina Head are a part, into the National Wilderness Preservation System.
October 13, 1978	Yaquina Head Advisory Committee sends its final report to the Governor and the State's 60th Legislative Assembly recommending State acquisition of privately-owned lands.
March 5, 1980	96th Congress passes Public Law 96-199 establishing the Yaquina Head Outstanding Natural Area.
November 1981	96th Congress appropriates \$2.2 million (Land and Water Conservation Fund budget) for acquiring non-Federal lands within established boundaries of the Yaquina Head Outstanding Natural Area.
February 4, 1982	BLM acquires the Stella Wade Estate property.
April 4, 1982	BLM effort to acquire Yaquina Head Quarries property fails when additional funds needed to match the negotiated purchase price are not available.
October 27, 1982	Congressional supplemental appropriations bill provides needed additional acquisition funds and extends BLM's acquisition authority indefinitely.
March 14, 1983	BLM acquires the Yaquina Head Quarries property.
(December 31, 1983)	(Quarrying operations on acquired lands to cease as specified in purchase agreement.)
(April 30, 1984)	(All personal property of Yaquina Head Quarries, including stockpiled rock, to be removed off site as specified in purchase agreement.)





**LOCATION MAP**  
(Not to Scale)



**VICINITY MAP**

Figure 3

#### 4. Area Size and Management Jurisdiction

The area within the YHONA, including all jurisdictions, totals approximately 100 acres. Figure 4 shows an acreage breakdown, by managing agency, within the YHONA boundaries.

Figure 4. Acreage Breakdown, by Managing Agency, Within YHONA Boundaries

Government Agency	Acres Managed	
	Number	% of Total
1. Bureau of Land Management	78.81	79
2. U.S. Coast Guard	13.63	14
3. Lincoln County (County Road No. 39)	4.15	4
4. State of Oregon (Highway Division)	3.00	3
Totals	99.59	100

#### D. Environmental Assessment

An assessment of environmental effects associated with possible future management of the YHONA was issued to the public for review and comment on October 4, 1983. This environmental assessment (OR-080-3-94) included a Proposed Action and 4 alternatives for management which, along with comments received from the public and recommendations from the Salem District Advisory Council, served as the basis for resolving identified issues and developing the Decision. Based on information contained in the assessment, comments and recommendations received and other information on file in the District Office, it was determined that the Proposed Action and alternatives were not major Federal actions affecting the quality of the human environment. A "finding of no significant impact" resulted in a decision not to prepare an environmental impact statement.

#### E. Major Issues

Issue resolution is the key to successful management of the YHONA. The following 12 issues were addressed in the environmental assessment and are recognized in the Decision:

Issue 1 - Days of operation	Issue 8 - Agency cooperation
Issue 2 - Hours of operation	Issue 9 - General landscape rehabilitation
Issue 3 - Vehicular access and parking	Issue 10 - Management personnel
Issue 4 - Pedestrian access	Issue 11 - Facility development
Issue 5 - Use regulation	Issue 12 - Land acquisition
Issue 6 - Quarrying and quarry reclamation	
Issue 7 - U.S. Coast Guard residences and garage structure	

#### F. Relationship to District Planning

The YHONA is a special recreation management area listed in the recreation program portion of the Westside Salem District Management Framework Plan. Its management as an outstanding natural area is, therefore, consistent with the District's current land use plan.







## II. Decision

The management actions presented in this section comprise the Decision which will guide the administration of lands and resources within the boundaries of the Yaquina Head Outstanding Natural Area. Twelve major management-related issues are resolved by the Decision. A rationale for each management action is presented to briefly clarify why the action is necessary. An orientation map showing the general location of planned facility development is located in Appendix B.

### Issue 1 - Days of operation

MANAGEMENT ACTION - The area will be open to public visitation and use daily, on a year-round basis.

RATIONALE - Exceptional scenic, historic and natural resources attract visitors to the area throughout the year. Even during extended periods of inclement weather the area receives substantial visitation. Until visitor safety or resource protection matters dictate otherwise, there is no compelling reason to close the entire area to public visitation and use for any specific part of the year.

### Issue 2 - Hours of operation

MANAGEMENT ACTION - The area will be open to public visitation and use during daylight hours and closed at night. The daily opening schedule will be adjusted seasonally to allow "first light" wildlife observation and tidepool visitation opportunities.

RATIONALE - Preferred recreation activities are all day-use oriented. Nighttime closure is desirable since use opportunities are negligible, cliff areas are extremely hazardous and incidences of vandalism are higher when it is dark. Overnight accommodations are readily available to visitors at existing public and private campgrounds and tourist facilities located nearby.

### Issue 3 - Vehicular access and parking

MANAGEMENT ACTION - Public motorized travel will be limited to Ocean Drive and developed parking areas. Traditional access to the tip of the headland will be continued and parking will be controlled at a centralized parking area near the eastern side of the present turnaround loop. Several vehicle turnouts will be provided along Ocean Drive to allow safe and convenient parking space for visitors using the central and eastern portions of the headland. Other roads will be either temporarily or permanently closed to public motorized travel or obliterated by planned reclamation for the area.

RATIONALE - By limiting public motorized travel to Ocean Drive and allowing the traditional access pattern to continue, the broadest possible opportunity-base for visitation will be provided while the area's exceptional scenic, historic and natural resources will receive added long-range protection through improved traffic control. To ensure visitor safety, vehicular access to quarried areas will be temporarily or permanently restricted. Opportunities for additional public vehicular access beyond Ocean Drive will be considered during preparation of a comprehensive plan for the reclamation of all quarry pits and haul roads. Because the U.S. Coast Guard and other authorized government agencies require access to communications equipment located on the high knoll near the area's eastern boundary, the road extending to the communications site will be maintained, but gated to preclude public vehicular entry.

### Issue 4 - Pedestrian access

MANAGEMENT ACTION - Walking and hiking will be generally limited to vehicle access roads and a developed foot-trail system.

RATIONALE - To maintain and enhance the area's exceptional scenic and natural resources and to protect visitors from hazards posed by the extensive cliff areas scattered throughout much of the headland, pedestrian access must be carefully controlled. By limiting walking and hiking to developed roads and trails, natural resources, particularly wildlife populations and their critical habitat, will receive long-range protection. And visitors will be provided a safe way to explore the headland and enjoy their stay.



## Issue 5 - Use regulation

MANAGEMENT ACTION - Uses and activities which impair the purposes for which the area is established will be either prohibited or strictly regulated. Hunting, shooting firearms, igniting fireworks and other explosive devices, driving motorized vehicles off of designated travel routes, damaging or removing plant and animal specimens, camping overnight, and flying radio-controlled model airplanes and kites will be prohibited throughout the area. An effort will be initiated to establish regulations prohibiting fixed-wing airplane and helicopter flight within 2,000 feet of the headland's western tip. Dogs, cats and other domesticated pets will not be permitted in areas west of the centralized parking area and must be physically restrained at all times elsewhere on the headland. Hang gliding set up, launch and flying activities will be restricted to historically-used sites located east of the ridge which forms the western wall of the upper quarry. North of Ocean Drive, hang gliding will not be regulated seasonally and use may continue throughout the year. South of Ocean Drive, hang gliding will be regulated annually during the critical portion of the sea bird nesting period. Permits for research projects and scientific studies will be issued on a case by case basis.

RATIONALE - Most traditional uses and activities are compatible with the legislative intent of the Act establishing the area and will be allowed to continue. However, to maintain and enhance the attractions associated with the headland, uses and activities which pose a threat to the area's resources or to visitor safety will be regulated or prohibited.

## Issue 6 - Quarrying and quarry reclamation

MANAGEMENT ACTION - A comprehensive plan for the reclamation of all quarry pits and haul roads will be prepared and, following plan approval, actions to achieve planned profiles and contours will be implemented. All commercial quarrying operations will be ceased except that identified in the approved reclamation plan. Revenues generated by any additional quarrying will be used to help offset reclamation costs.

RATIONALE - Continued quarrying on the headland solely for commercial purposes is incompatible with management of the area's exceptional



scenic, historic and natural resource values. Section 119(f) of the Act establishing the outstanding natural area requires that a program for quarry reclamation and restoration be developed and administered. Not a discretionary matter, this mandated program must be accommodated through preparation of a comprehensive quarry reclamation and restoration plan, followed by implementation once approved. The public will have an opportunity to participate in the quarry reclamation planning process through review of alternatives presented in an environmental assessment to be prepared specifically for quarried areas.

## Issue 7 - U.S. Coast Guard residences and garage structure

**MANAGEMENT ACTION** - The U.S. Coast Guard will be advised that their old residences and garage structure will not be needed for management purposes and should be removed. A new facility will be developed to meet administrative and visitor service requirements.

**RATIONALE** - A new visitor facility, designed specifically to accommodate public restrooms, interpretive displays and an administrative office, will be functionally superior to any space that would be created by refurbishing and remodeling the old residence structures. In addition, regardless of location, a main visitor facility and its immediate surroundings will be a focal point for intensive visitation. Physical separation of such a heavily visited and noisy place from the headland's most critical sea bird nesting, resting and roosting habitat is a major consideration which influenced this management action. The old residences are located such that their development into a main visitor facility would focus visitor-related congestion and noise too near crucial wildlife habitat. Development of a new facility, east of the centralized parking area, would provide the separation needed to reduce conflicts between concentrated visitation and sensitive wildlife habitat. The cost differential between development of a new facility and utilization of existing structures is minimal. And, when functional requirements, long-term operation and maintenance costs and protection of crucial wildlife habitat are considered, development of a new visitor facility is in the best public interest.

## Issue 8 - Agency cooperation

**MANAGEMENT ACTION** - Memorandums of understanding and interagency cooperative agreements will be formally promulgated with other Federal, State and Lincoln County government agencies having a vested interest in management of the headland and surrounding lands and waters.



RATIONALE - The area cannot be effectively and efficiently managed as mandated by the Act establishing the area without the support and cooperation of other government agencies. Federal agencies, including the U.S. Coast Guard and the U.S. Fish and Wildlife Service have direct management responsibilities which affect the headland. So do agencies of the State of Oregon, including the Department of Fish and Wildlife, Division of State Lands and State Highway Division. The State Parks and Recreation Division and Oregon State University (through the Marine Science Center) have an interest in management of the area as well. Lincoln County agencies, including the Sheriff's Department and Road Department, because of their radio equipment located on the communications site, are also affected by management of the area.

### Issue 9 - General landscape rehabilitation

MANAGEMENT ACTION - Scattered footpaths not included as a part of the area's developed foot-trail system, vehicle-rutted hillsides, slumps, slides and eroded areas will be rehabilitated to as nearly natural a condition as possible. Abandoned quarrying equipment, structures, foundations, debris and trash piles, and other quarry-related material will be removed.

RATIONALE - Many naturally- and culturally-caused disturbances within the area detract from the resource values which together form the headland's unique landscape character. Special rehabilitation efforts will be necessary to restore areas affected by these disturbances to a nearly natural condition.

### Issue 10 - Management personnel

MANAGEMENT ACTION - A full-time manager and other personnel will be employed to carry out administrative duties for the area including routine operation and maintenance, resource monitoring, interpretation and visitor contact. Opportunities will be provided for volunteer and youth programs.

RATIONALE - Planned management actions cumulatively form a program for the area which is far too complex to implement without the services of full-time and seasonal personnel. The magnitude of annual visitation coupled with the need for visitor safety, resource protection and monitoring, routine daily operation and maintenance, visitor contact, interpretation and other visitor services literally force the Bureau into a situation where on-site management personnel are required for administration in a manner consistent with the Act establishing the area.



## Issue 11 - Facility development

MANAGEMENT ACTION - The following facilities will be developed:

1. Main entrance and spur-road gates.
2. Entrance sign.
3. Widen, ditch and pave Ocean Drive from the area's main entrance to the centralized vehicle parking area at the tip of the headland (to accommodate two-way traffic).
4. Centralized vehicle parking area at the tip of the headland and several vehicle turnouts along Ocean Drive.
5. Central visitor facility (to accommodate public restrooms, interpretive displays and administrative office space - for an average daily visitation of 1,000 people during the peak-use period mid-May through mid-September).
6. Underground utility lines (to provide water, power and sewer service to the main visitor facility and power service to the U.S. Coast Guard's light station and communications site).
7. Low-profile observation deck and railing at the westernmost tip of the headland.
8. Fencing along the area's northern and eastern boundaries.
9. Paved foot-trail system (to accommodate pedestrian access to key visitation or observation areas).
10. Fencing and warning signs for any remaining hazardous areas.
11. Interpretive signs and related media at key visitation and observation areas.

RATIONALE - Facilities must be developed to accomplish the administrative mandates set forth in the Act establishing the area, to allow for implementation of other planned management actions, to provide a safe and convenient way for visitors to take advantage of the area's recreation opportunities, and to maintain and enhance the area's exceptional scenic, historic and natural resources.

## Issue 12 - Land acquisition

MANAGEMENT ACTION - The State-owned parcel located within the boundaries of the outstanding natural area will be acquired.

RATIONALE - Section 119(d) of the Act establishing the area requires the acquisition of all non-Federal lands located within the administrative boundaries for the area.



### **III. Public Opinion**

A total of 77 comments were received on the environmental assessment for the area of which 57 were from individuals, 7 from governmental agencies, 5 from educational institutions, 6 from resource conservation/preservation organizations and 2 from recreation/special interest groups. In addition, the Salem District Advisory Council reviewed the assessment and made management recommendations.

Significantly, most agree that appropriate development and use regulations are essential to providing for conservation and development of the areas exceptional scenic, natural and historic resources; the continued use of the area for purposes of education, scientific study and public recreation; and protection of the wildlife habitat of the area.

There was overwhelming agreement that: access should be controlled and confined to designated roads and trails; dogs and cats be restrained at all times; hunting, shooting firearms, flying radio-controlled model airplanes and overnight camping be prohibited; a low profile observation deck be constructed at the westernmost tip of the headland; restroom facilities be provided; visitor use be confined to daylight hours; an interpretive facility be provided; public use be monitored and supervised on a daily basis; research and scientific studies be allowed by permit only and no picnic facilities be developed at the tip of the headland.

A significant majority made a strong case for public vehicular access and parking at the turnaround loop at the tip of the headland. To do otherwise, they indicated, would severely limit the use of the area. This would include paving of Ocean Drive to the parking area.

Paving the road to the lower quarry area and providing restrooms and other improvements in this area was questioned by several strong use and cost arguments.

A significant majority indicated hang gliding should be permitted to the extent possible, provided it did not impact sea birds west of the upper quarry and on the off-shore islands. Impact on sea birds was the major concern of those who felt hang gliding should be prohibited.

A large number of responses indicated that an interpretive facility should be located at the tip of the headland, near the turnaround loop so the western tip of the headland could be seen from the facility. Caution to avoid duplication of existing nearby interpretive facilities was also expressed.

For many persons the old residence buildings are integral to the aesthetic and sensory perception of time and space. The buildings also reflect the history of human occupation. Other persons review these structures as liabilities and indicated removal. In between are many who indicate refurbishing if they can be effectively utilized in the management of the area and are good enough to be saved.

Most responses favored quarry reclamation although some indicated it should have low funding priority. Considerable input favoring the development of a new tidal pool at the lower quarry area was also received. This input will be appropriate as reclamation plans are prepared.





## IV. Consistency

The State Department of Land Conservation and Development reviewed the environmental assessment and, with two exceptions, concurred in the consistency determinations. (The Department requested that Alternative B be considered minimally consistent and Alternative D inconsistent with Goal 17 guidelines for recreation development.) Although the Proposed Action was modified between the environmental assessment and the Decision, the modifications do not alter the original consistency determination for the Proposed Action. Therefore, the Decision is consistent with all appropriate statewide planning goals and the coastal zone management program.

- 1. Access to the beach
- 2. Coastal zone zoning
- 3. Interim zoning
- 4. Main gate and road
- 5. Off-road sign
- 6. General public facility
- 7. Observation deck
- 8. Boundary fencing
- 9. Trail system
- 10. Cliff area fencing/signage
- 11. Interpretive sign
- 12. General landscape revegetation
- 13. Dune revegetation

\* Calculated using 1993 dollar figure (many inflation rates are included).

\*\* A separate conceptual plan for the revegetation of all quarry areas and trail roads will be prepared. Once negotiated with various municipalities alternatives will be determined during plan preparation and presented for public review.





## V. Implementation

Because of funding uncertainties, a credible timetable for implementing the Decision cannot be determined at this time.

Until implementation funds are available, the Bureau of Land Management will continue efforts to maintain and protect the area's scenic, historic and natural resources, provide opportunities for public recreation and promote visitor safety. Interim management measures to be continued are: rocking and grading Ocean Drive on an unscheduled, as needed basis; maintaining fences and warning signs near cliff areas and critical wildlife habitat; maintaining the stairway providing foot access to the intertidal area on the headland's southern shoreline; and renting chemical toilets for visitor convenience. In addition, a manager will be employed in 1984 to administer the area during the heavy visitation period (mid-May through mid-September).

The developments listed below are included in the implementation plan. The total estimated cost for all planned development is \$816,000\*.

### Development/Action

- a. Ocean Drive improvement
- b. Centralized parking areas
- c. Underground utilities
- d. Main gate/spur road gates
- e. Entrance sign
- f. Central visitor facility
- g. Observation deck
- h. Boundary fencing
- i. Foot-trail system
- j. Cliff area fencing/signing
- k. Interpretive signs
- l. General landscape rehabilitation
- m. Quarry reclamation \*\*

\* Calculated using 1983 dollar figures (quarry reclamation costs not included).

\*\* A separate comprehensive plan for the reclamation of all quarried areas and haul roads will be prepared. Costs associated with various reclamation alternatives will be determined during plan preparation and presented for public review.





## VI. Conclusion

This Decision culminates years of intensive study and dialogue on the matter of managing the Yaquina Head Outstanding Natural Area. The actions which will be taken are designed to bring about a reasonable balance between protection of the area's unique combination of scenic, historic and natural resource attributes and utilization of the area for scientific, educational and public recreational purposes. One very fundamental fact remains clear, however. The United States Congress, through passage of Public Law 96-199, intends that the headland be administered as an Outstanding Natural Area. The area cannot be managed solely for public pursuit of recreation. The national benefit of the area lies not in how many people can annually visit, but instead how it can be visited and enjoyed over the long-term through preservation and protection of its exceptional resource values.

All actions will be monitored, following implementation, to determine their effectiveness in meeting the administrative mandates set forth in Public Law 96-199. If an action (or set of actions) is clearly not managerially effective and change is needed, alternatives will be analyzed and a new action proposed and implemented. Through continuous monitoring, a dynamic management program can be provided to ensure the area's resource attributes are maintained and enhanced for the long-term enjoyment of visitors.





# Appendix A

PUBLIC LAW 96-199—MAR. 5, 1980

94 STAT. 67

Public Law 96-199  
96th Congress

## An Act

To establish the Channel Islands National Park, and for other purposes.

Mar. 5, 1980  
(H. R. 3757)

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

National Parks  
and Recreation  
Act of 1976,  
amendment.

## TITLE I

Sections 101 through 118, 120 and 121, and all of Title II do not relate to the Yaquina Head Outstanding Natural Area and are not included here.

SEC. 119. (a) In order to protect the unique scenic, scientific, educational, and recreational values of certain lands in and around Yaquina Head, in Lincoln County, Oregon, there is hereby established, subject to valid existing rights, the Yaquina Head Outstanding Natural Area (hereinafter referred to as the "area"). The boundaries of the area are those shown on the map entitled "Yaquina Head Area", dated July 1979, which shall be on file and available for public inspection in the Office of the Director, Bureau of Land Management, United States Department of the Interior, and the State Office of the Bureau of Land Management in the State of Oregon.

Yaquina Head  
Outstanding  
Natural Area,  
Oreg.  
establishment  
43 USC 1783

(b)(1) The Secretary of the Interior (hereinafter referred to as the "Secretary") shall administer the Yaquina Head Outstanding Natural Area in accordance with the laws and regulations applicable to the public lands as defined in section 103(e) of the Federal Land Policy and Management Act of 1976, as amended (43 U.S.C. 1702), in such a manner as will best provide for—

Administration

(A) the conservation and development of the scenic, natural, and historic values of the area;

(B) the continued use of the area for purposes of education, scientific study, and public recreation which do not substantially impair the purposes for which the area is established; and

(C) protection of the wildlife habitat of the area.

(2) The Secretary shall develop a management plan for the area which accomplishes the purposes and is consistent with the provisions of this section. This plan shall be developed in accordance with the provisions of section 202 of the Federal Land Policy and Management Act of 1976, as amended (43 U.S.C. 1712).

Management  
plan develop-  
ment



Quarrying  
of materials,  
permits and  
contracts

(3) Notwithstanding any other provision of this section, the Secretary is authorized to issue permits or to contract for the quarrying of materials from the area in accordance with the management plan for the area on condition that the lands be reclaimed and restored to the satisfaction of the Secretary. Such authorization to quarry shall require payment of fair market value for the materials to be quarried, as established by the Secretary, and shall also include any terms and conditions which the Secretary determines necessary to protect the values of such quarry lands for purposes of this section.

Reservation  
of lands for  
lighthouse  
purposes,  
revocation

(c) The reservation of lands for lighthouse purposes made by Executive order of June 8, 1866, of certain lands totaling approximately 18.1 acres, as depicted on the map referred to in subsection 119(a), is hereby revoked. The lands referred to in subsection 119(a) are hereby restored to the status of public lands as defined in section 103(e) of the Federal Land Policy and Management Act of 1976, as amended (43 U.S.C. 1702), and shall be administered in accordance with the management plan for the area developed pursuant to subsection 119(b), except that such lands are hereby withdrawn from settlement, sale, location, or entry, under the public land laws, including the mining laws (30 U.S.C., ch. 2), leasing under the mineral leasing laws (30 U.S.C. 181 et seq.), and disposals under the Materials Act of July 31, 1947, as amended (30 U.S.C. 601, 602).

39 USC 21 et seq

(d) The Secretary shall, as soon as possible but in no event later than twenty-four months following the date of the enactment of this section, acquire by purchase, exchange, donation, or condemnation all or any part of the lands and waters and interests in lands and waters within the area referred to in subsection 119(a) which are not in Federal ownership except that State land shall not be acquired by purchase or condemnation. Any lands or interests acquired by the Secretary pursuant to this section shall become public lands as defined in the Federal Land Policy and Management Act of 1976, as amended. Upon acquisition by the United States, such lands are automatically withdrawn under the provisions of subsection 119(c) except that lands affected by quarrying operations in the area shall be subject to disposals under the Materials Act of July 31, 1947, as amended (30 U.S.C. 601, 602). Any lands acquired pursuant to this subsection shall be administered in accordance with the management plan for the area developed pursuant to subsection 119(b).

43 USC 1702

Administration

Wind energy  
research,  
study

(e) The Secretary is authorized to conduct a study relating to the use of lands in the area for purposes of wind energy research. If the Secretary determines after such study that the conduct of wind energy research activity will not substantially impair the values of the lands in the area for purposes of this section, the Secretary is further authorized to issue permits for the use of such lands as a site for installation and field testing of an experimental wind turbine generating system. Any permit issued pursuant to this subsection shall contain such terms and conditions as the Secretary determines necessary to protect the values of such lands for purposes of this section.

Terms and  
conditions

(f) The Secretary shall develop and administer, in addition to any requirements imposed pursuant to paragraph 119(b)(3), a program for the reclamation and restoration of all lands affected by quarrying operations in the area acquired pursuant to subsection 119(d). All revenues received by the United States in connection with quarrying operations authorized by paragraph 119(b)(3) shall be deposited in a separate fund account which shall be established by the Secretary of the Treasury. Such revenues are hereby authorized to be appropriated to the Secretary as needed for reclamation and restoration of any lands acquired pursuant to subsection 119(d). After completion of such reclamation and restoration to the satisfaction of the Secretary, any unexpended revenues in such fund shall be returned to the general fund of the United States Treasury.

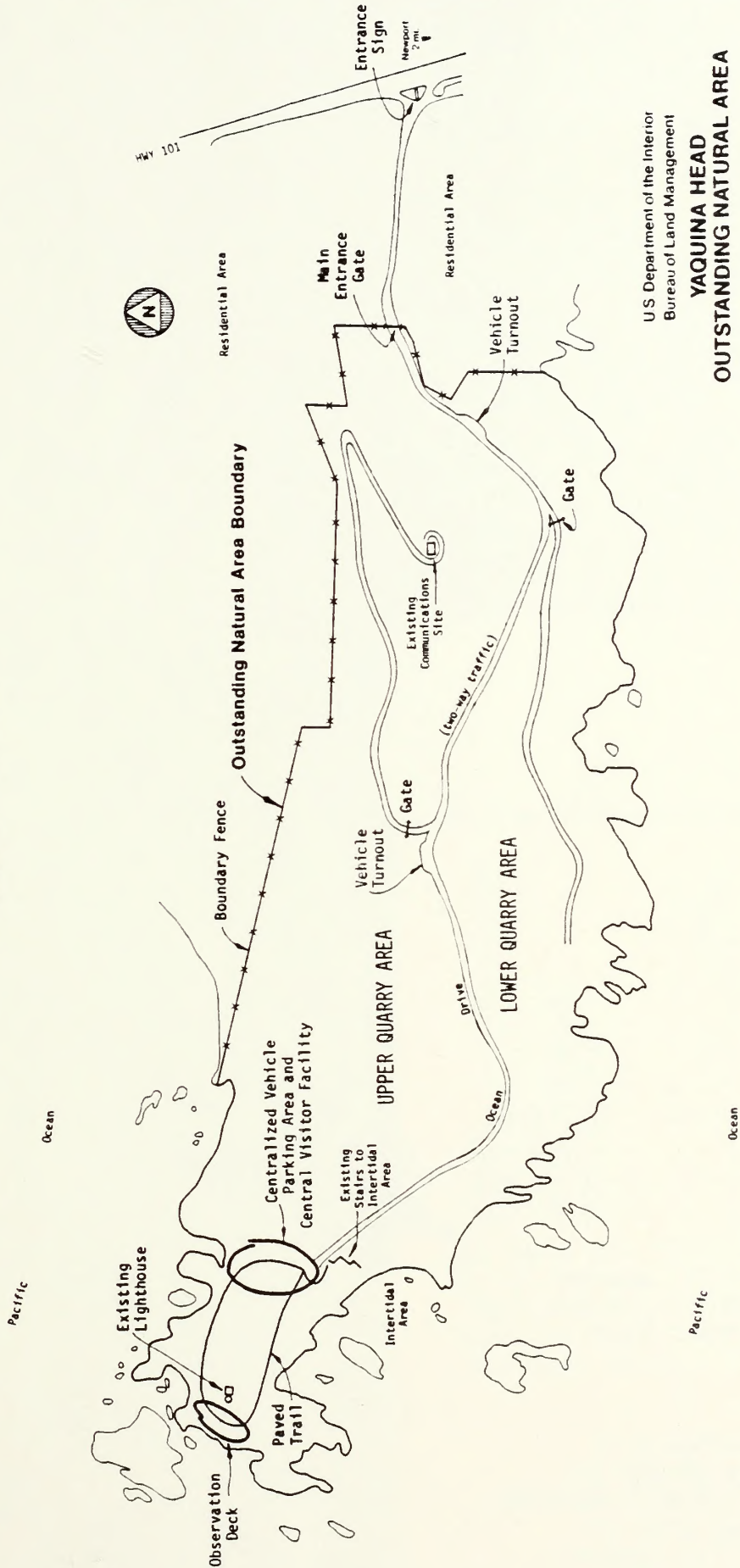
Development  
and  
administration

Appropriation  
authorization

(g) There are hereby authorized to be appropriated in addition to that authorized by subsection 119(f), such sums as may be necessary to carry out the provisions of this section.

Appropriation  
authorization

# Appendix B



US Department of the Interior  
Bureau of Land Management

## YAQUINA HEAD OUTSTANDING NATURAL AREA



December 27, 1983









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